

# Differences in stakeholders' and end users' preferences of arsenic mitigation options in Bangladesh

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## Abstract

**Aim** Arsenic contamination of drinking water is a public health crisis. Since its detection in Bangladesh, the world's most arsenic-affected country, organizations involved (i.e., stakeholders) have made great efforts by testing wells and installing safe water options. Yet, 20 million Bangladeshi are still at risk. It has been suggested that the discrepancy between stakeholders' and end users' preferences of arsenic mitigation options is one reason for the slow progress. Therefore, this study aimed at comparing stakeholders' and end users' preferences. **Subjects and methods** Three investigations were conducted in Bangladesh: a series of qualitative interviews with 22 stakeholders and two end user surveys with a total of 1,268 randomly selected households living in six arsenic-affected districts of Bangladesh.

**Results** Stakeholders mostly preferred rural piped water supplies and deep tubewells, while their least preferred options were dug wells and arsenic removal filters. End users mostly preferred deep tubewells, well-sharing and rural piped water supplies, while dug wells were least preferred. End users identified several disadvantages of mitigation options, including long distances, great effort to collect water and difficult social situations. They further demonstrated moderate willingness to pay for a rural piped water supply, deep tubewells and pond sand filters, but lower willingness for other options.

**Conclusion** Stakeholders' and end users' preferences converged for deep tubewells and rural piped water supplies,

while well-sharing was preferred by end users, but not by stakeholders. The results suggest installing deep tubewells and rural piped water supplies with greater priority. Furthermore, stakeholders' preferences to promote well-sharing should be enhanced.

**Keywords** Arsenic mitigation options · Stakeholders · End users · Preferences · Willingness to pay · Bangladesh

## Introduction

Arsenic has become a global public health threat. The risk of arsenic poisoning of groundwater has been reported by more than 70 countries from 6 continents so far (Bala et al. 2012; United Nations Children's Fund [UNICEF] et al. 2010). It was estimated that over 200 million people worldwide are at the risk of drinking water from sources with arsenic concentrations above the World Health Organization (WHO) recommended level of 10 µg/l (Bala et al. 2012; Naujokas et al. 2013; WHO 2008). The severity of this issue is much higher in South and Southeast Asia than in other regions; overall, Bangladesh is the world's most arsenic-affected country (Bhattacharjee 2007; UNICEF et al. 2010). In Bangladesh, the occurrence of high arsenic levels in groundwater is mainly linked to the natural geological source(s) (Anawar et al. 2011; Hossain 2006). The excessive arsenic contamination of groundwater is found in most areas in the country, with 47 districts featuring more than 5 % and 6,062 villages featuring 80 to 99 % contaminated tubewells (Johnston and Sarker 2007). Most Bangladeshi people (70.9 %) rely on drinking water from shallow tubewells, even though shallow aquifers (<150 m depth) are mostly prone to arsenic contamination (Ahmed et al. 2004; Bangladesh Bureau of Statistics [BBS] and UNICEF 2011). In Bangladesh, 52 million people were recently estimated to be at risk of drinking arsenic-

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contaminated water above the WHO standard of 10 µg/l, while 22 million were exposed to risk relative to the Bangladesh national guideline of 50 µg/l (BBS and UNICEF 2011; Flanagan et al. 2012). It was also estimated that as many as 5.6 million people may be drinking water with an arsenic content of above 200 µg/l (BBS and UNICEF 2011; Flanagan et al. 2012). Intake of excessive arsenic-contaminated water can cause adverse health effects, which are summarized under the term of *arsenicosis*, which develops slowly over a period of several years. *Arsenicosis* includes various skin diseases (Argos et al. 2011; Smith and Steinmaus 2009; WHO 2001), several forms of cancer (Chen and Ahsan 2004; Smith and Steinmaus 2009; WHO 2001), reproductive and neurodevelopmental defects (Ahmad et al. 2001; Parvez et al. 2011; Smith and Steinmaus 2009; Wasserman et al. 2004) as well as other chronic diseases, such as peripheral vascular diseases, cardiovascular diseases (Chen et al. 2011; Smith and Steinmaus 2009; WHO 2001) and mortality (Argos et al. 2010; Chen et al. 2011; Flanagan et al. 2012; Smith and Steinmaus 2009). In Bangladesh, 42,700 to 56,400 deaths per year were estimated to be attributable to arsenic intake via drinking water (Flanagan et al. 2012). The socioeconomic effects of the disease are also severe (Hassan et al. 2005), particularly for women (Hanchett 2006; Naujokas et al. 2013). They include social stigmatization and discrimination, difficulties getting married and decreased working ability (Brinkel et al. 2009; Hassan et al. 2005; Sarker 2010).

#### Arsenic mitigation in Bangladesh

A great number of stakeholders have been playing a vital role in arsenic mitigation since the first detection of arsenic in Bangladesh in the 1990s. The most important of these are the Department of Public Health Engineering (DPHE) of the Government of Bangladesh (GoB) and its supporting bilateral and multilateral agencies, such as the World Bank (WB), UNICEF, as well as numerous international and national non-governmental organizations (NGOs; DPHE 2013; Milton et al. 2012). A nationwide tubewell screening program was conducted between 2000 and 2006 that tested over half of the total wells in the country (approximately 5 million). The ones with arsenic levels below the Bangladeshi standard (50 µg/l) were labeled safe and painted green, while those levels in excess were labeled unsafe and painted red (Johnston and Sarker 2007).

In 2004, the GoB formulated a policy and implementation plan for arsenic mitigation, which identified several arsenic mitigation options: dug wells, pond sand filters, large-scale surface water treatment, rainwater harvesting systems, deep tubewells, rural piped water supply and arsenic removal filters (GoB 2004a; b). At the end of 2009, the GoB approved six arsenic removal filters (Johnston et al. 2010), including the Alcan, Read-F, Sono and Sidko filters (UNICEF et al. 2010). Furthermore, well-sharing (i.e., switching to a neighbor's

arsenic-safe shallow tubewell) was identified as an important arsenic mitigation option (e.g., Ahmed et al. 2006; Inauen et al. 2013a; van Geen et al. 2002).

In the last decade, a large number of arsenic mitigation options have been implemented and installed in arsenic-contaminated areas by both governmental and non-governmental agencies (Kabir and Howard 2007). Even though the national policy and implementation plan prioritized surface water options (e.g., rural piped water supply, dug well, pond sand filter) over groundwater options (e.g., deep tubewells), stakeholders have been mostly implementing deep tubewells (Ahmed et al. 2006). It was estimated that during 2000 to 2009, more than 160,000 safe water devices were installed in arsenic-prone areas (UNICEF 2010). However, many of the installed mitigation options are not maintained or used regularly (Hoque et al. 2004; Inauen et al. 2013a).

#### Use and preference of arsenic mitigation options in Bangladesh

Indicating poor acceptance by end users, a survey of the technical performance of 1,000 arsenic-safe water options revealed that 83 % of arsenic removal technologies, 33 % of rainwater-harvesting systems, 25 % of dug wells and pond sand filters, and 10 % of deep tubewells were non-functional because of maintenance or other problems (Kabir and Howard 2007). The study also found that 50 % of the functional options suffered periodic breakdowns (Kabir and Howard 2007). Inauen and colleagues (2013a), on the other hand, identified that more than a third of arsenic-affected households with access to one or more mitigation options in Bangladesh were not using these alternatives. It was also specified that 63.4 % people with access to rainwater harvesters, around half of the population with access to dug wells, pond sand filters and deep tubewells, a quarter of the households with access to community filters and well switching and 14.4 % with access to rural piped water supply were not using these arsenic mitigation options (Inauen et al. 2013a).

It is further notable that awareness is often insufficient to motivate people to switch to arsenic-safe water options. In a study by Hoque and colleagues (2004), for instance, 64 % of study participants continued to drink arsenic-contaminated water, even though 78 % of them knew about the health risks. Another study of 150 arsenicosis patients showed that 25 % were consuming water from contaminated wells, even though 91 % were aware that arsenic-contaminated water can cause diseases (Mittra et al. 2002). Regarding the issue of willingness to switch to safe water sources, 92 % indicated their intentions to reduce their exposure, but only 46.2 % actually switched to a safe well (Parvez et al. 2006). Regarding distance, most (80 %) of the rural women were not willing to walk for more than 5 min to collect arsenic-safe water (Nahar et al. 2008). So, people still have a strong preference for tubewell water,

even if it is known to be contaminated. Further identified issues related to the rejection of arsenic-safe water options include dissatisfaction with water quality (e.g., taste, temperature and smell; Inauen et al. 2013a; Kabir et al. 2005), water unavailability throughout the year (Alam and Rahman 2010), use restrictions by the caretaker of the safe option (Kabir et al. 2005), lack of favorable social norms (Inauen et al. 2013a; Mosler et al. 2010) and social barriers affecting women (Hoque et al. 2004; Mosler et al. 2010).

In addition, the economic factors, e.g., high operation and maintenance costs (Hoque et al. 2004; Shafiquzzaman et al. 2009) and peoples' affordability (Ahmad et al. 2005), can be a major concern for accepting a mitigation option. For example, the cost of serving 50 households with a community arsenic removal filter would amount to 150,000–300,000 Bangladeshi Taka [BDT; approximately 1,956–3,911 US dollars (US\$) (UNICEF et al. 2010)]. Similarly, 3,000–6,000 BDT (approximately US\$39–78) is required to provide a single household with household filters, which is almost double the cost of a deep tubewell, dug well or pond sand filter (UNICEF et al. 2010). A particularity in Bangladesh is that most of the water options are installed with heavy subsidies and can be used free of charge [Johnston et al. 2010; Policy Support Unit (PSU) and Local Government Division (LGD) 2011; UNICEF 2011]. A study of eight arsenic mitigation options reported that 44 % of users and 16 % of non-users of these options paid for their installation (Inauen et al. 2013a). However, the contributions differed between mitigation options (Inauen et al. 2013a). Most households only contributed 700 BDT or less (approximately US\$9; Inauen et al. 2013a). In turn, paying for monthly use was found common only for piped water and community arsenic removal filters (Inauen et al. 2013a). Another study showed that one-third of the households were not willing to pay any money for monthly use of arsenic-safe water, while approximately half of the surveyed households were willing to pay up to 50 BDT (approximately US\$0.70; Nahar et al. 2008). This would be enough to cover the monthly cost of a rural piped water supply for one household (Inauen et al. 2013a). Similarly, Shafiquzzaman and colleagues (2009) found that 70 % of their respondents were unwilling to pay for the cost of a Sono filter, and the remaining 30 % were willing to pay only 77–384 BDT (approximately US\$1–5), which was very much lower than the actual price, 2,700 BDT (approximately US\$35; UNICEF et al. 2010). For the maintenance and monitoring of water quality, 70 % of their interviewees were not willing to pay any money, and 30 % were willing to pay only 77–153 BDT (approximately US\$1–2; Shafiquzzaman et al. 2009). In summary, past research indicates that people are willing to pay for options with easier and cheaper operation and maintenance, easy access (requiring less time and effort to collect water) and offering good water quality.

Overall, the above-presented research on arsenic mitigation in Bangladesh demonstrates the vastness and complexity of the arsenic crisis. Some major achievements have been made, but in comparison to the very successful promotion of shallow tubewells in the 1970s, arsenic mitigation is going slowly. It has been argued that one reason for this is the uncertainty about which mitigation options should be installed with priority (Atkins et al. 2007a). On the one hand, there is an ongoing debate among stakeholders about the best mitigation option (Atkins et al. 2007b). On the other hand, it has been documented that mitigation is likely to fail if end users' preferences concerning mitigation options are not taken into account (Bhattacharjee 2007; Mosler et al. 2010; Inauen et al. 2013a). Therefore, this study aims at providing a more comprehensive comparison of stakeholders' and end users' preferences concerning arsenic mitigation options. Additionally, it would be helpful to know more about the challenges to arsenic mitigation perceived from both the stakeholders' and end users' perspectives, as this should help focus resources on the most pressing issues. Finally, in order to develop sustainable mitigation measures, it is important to consider economic preferences related to arsenic mitigation, i.e., people's willingness to pay for each option and for arsenic testing. The research questions are:

- (1) Which arsenic mitigation options are preferred by both stakeholders and end users? For which options do their preferences differ?
- (2) What advantages and disadvantages do stakeholders and end users perceive for each arsenic mitigation option?
- (3) Are there any differences between the actual costs and end users' willingness to pay for installing or using arsenic mitigation options as well as testing for arsenic?

## Methods

This research employed a mixed methods approach consisting of qualitative and quantitative interviews. Overall, three surveys were conducted in Bangladesh between 2008 and 2010: qualitative interviews with 22 stakeholder and two end user surveys with a total of 1,268 randomly selected households. The methodology is presented separately for the stakeholder interviews and end user surveys in the following.

### Study area, participants and procedures

#### *Stakeholder interviews*

Qualitative interviews with representatives of 22 organizations (Table 1) concerned with arsenic mitigation in

Bangladesh were conducted mainly in Dhaka, but also in other locations in Bangladesh in August 2008. In sum, stakeholders were defined as organizations that had any legitimate interest or project (in the past, present or future) in arsenic-related issues in Bangladesh (DPHE 2013; Milton et al. 2012). The aim was to select stakeholders from different levels of the social system: the central GoB, local governmental institutions, bilateral and multilateral agencies, international and local NGOs, as well as research institutions. Organizations were purposefully selected according to their importance in arsenic mitigation, as well as their compliance and availability. Of the 26 stakeholders contacted for interviews, 3 were not interviewed because they were unavailable during the data collection period [World Bank, Bangladesh Rural Advancement Committee (BRAC) headquarters and Manobik Sakti Unnayan Kendro]. One stakeholder refused the interview (DPHE headquarters). Both of the authors were involved in locating and contacting the stakeholders, conducting the interviews with a semi-structured interview guideline and taking notes.

#### *End user surveys*

For investigating end users' preferences, unpublished data from a larger study were used (Inauen et al. 2013a, for details on the overall methodology). Two household surveys were conducted with a total of 1,268 randomly selected households living in arsenic-affected areas of rural Bangladesh (Table 1). To determine the sample size, GPOWER (Erdfelder et al. 1996) was used for the statistical procedures employed in the previously published studies (Inauen et al. 2013a, b). Survey 1 was conducted in November 2009 with a sample size of 872 and survey 2 in December 2010, with a sample size of 396 households, respectively. Six highly arsenic-affected districts, Comilla, Munshiganj, Brahmanbaria, Khulna, Satkhira and Bagerhat, were selected for survey 1. All households were presently or had previously been drinking water from arsenic-contaminated wells (i.e., were at risk) and had access to at least one of seven arsenic mitigation options: a rural piped water supply, community arsenic removal filters, household arsenic removal filters, household rainwater harvesting, dug wells, pond sand filters and well-sharing. Survey 2 was conducted in the Comilla district. The only available arsenic mitigation in the study region was deep tubewells. It should also be noted that all groups of surveyed households had similar types of sociodemographic characteristics, although the incomes varied between the regions (Inauen et al. 2013a, for details). Households were selected via random-route sampling (Hoffmeyer-Zlotnik 2003). If the household met the aforementioned inclusion criteria (i.e., was at risk of drinking arsenic-contaminated water and had access to an arsenic mitigation option), verbal informed consent was obtained from

the person responsible for water collection (usually a woman, Inauen et al. 2013a). The face-to-face interviews of approximately 1-h duration were conducted by experienced and trained Bangladeshi interviewers using a structured questionnaire.

#### Questionnaire and measures

##### *Stakeholder interviews*

A semistructured interview guideline was developed. The questions relevant to the present study are displayed in Table 2. Because this approach was qualitative, all questions were asked openly in order to yield more detailed insight into stakeholders' perceptions. Stakeholders were asked to answer the questions according to the preference of their organization.

In addition to the interviews, relevant information was collected from different online sources to estimate the installation costs (both actual and subsidized) and monthly use costs (i.e., a fee for the caretaker, electricity bill, any maintenance cost or replacement of the filter media, etc.) of mitigation options as well as arsenic testing cost (both laboratory and discount). Google Scholar was used for this purpose as well as stakeholders' websites. The following key words (and combinations thereof) were employed in the search: arsenic, mitigation, option, preference, people, stakeholder, Bangladesh, willingness to pay and cost.

##### *End user surveys*

The surveys were conducted using a structured questionnaire with supplementary qualitative questions (Inauen et al. 2013a, for details). In the present study, contrasting the Inauen et al. (2013a) investigation, the qualitative items were analyzed, because they provide detailed information on people's preferences. See Table 2 for an overview of the assessment questions of interest here. Note that similar questions were used in both surveys, but some items differed (Table 2). Willingness to pay (WTP) was assessed for installing and using an arsenic mitigation option or arsenic testing. Which of these questions was asked depended on the relevancy for the specific arsenic mitigation option to which the respondent had access. WTP for installing an option was only assessed for household filters and rainwater harvesting, because these options are the only ones to which most users contribute money (Inauen et al. 2013a).

#### Data analysis

Frequencies were computed with SPSS 18.0 and Microsoft Excel 2007. For the WTP analyses, the medians were computed rather than the mean because the data were not normally distributed.

**Table 1** Stakeholders and number of households interviewed

Stakeholders (N=22)		End users (N=1,268)	
Type of stakeholder	Organizations interviewed	No. of households per arsenic mitigation option to which they had access	N
Local government	(1) DPHE Sreenagar Upazila, Munshiganj district (2) Union Parishad, Kayla Union, Satkhira district	<i>Survey 1 (N=872)</i> (1) Rural piped water supply	125
Bilateral agencies	(3) Policy Support Unit (PSU) (4) Swiss Agency for Development & Cooperation (SDC) (5) Japan International Cooperation Agency (JICA)	(2) Pond sand filters (3) Dug wells (4) Rainwater harvesting	124 124 123
Multilateral agencies	(6) United Nations Children’s Fund (UNICEF) (7) World Health Organization (WHO)	(5) Community arsenic removal filters (6) Household arsenic removal filters	125 126
International NGOs	(8) Asia Arsenic Network (AAN) (9) Swiss Red Cross (10) WaterAid Bangladesh	(7) Well-sharing <i>Survey 2 (N=396)</i> (8) Deep tubewells	125  396
Local NGOs	(11) NGO Forum for Drinking Water Supply & Sanitation (12) Bangladesh Rural Advancement Committee (BRAC) (13) Village Education Resource Center (VERC) (14) Village Integrated Development Association (VIDA) (15) Grameen Shikkha (16) Bangladesh Shrimp & Fish Foundation (BSFF) (17) Shushilan (18) Dhaka Community Hospital Trust (DCHT)		
Research institutions	(19) Bangladesh Institute of Development Studies (BIDS) (20) Bangladesh University of Engineering & Technology (BUET)		
Other institutions	(21) Upazila Health Complex Sreenagar, Munshiganj (22) Bangladesh Water Supply Program Project (BWSP)		

**Ethics statement**

This study was conducted in strict accordance with the ethical principles of the American Psychological Association (APA) and the Declaration of Helsinki. It underlies the ethics review board of the ETH, Swiss Federal Institute of Technology Zurich. This review board exempts the survey studies that do not comprise an intervention from obtaining an ethical approval: <http://www.vpf.ethz.ch/about/commissions/EK> (Inauen et al. 2013a, for details).

**Results**

**Preferences of arsenic mitigation options**

Rural piped water supply emerged as stakeholders’ most preferred option (Table 3). Almost as many stakeholders (22.7 %) favored deep tubewells, but many others (27.3 %) preferred it less. Stakeholders were rather divided regarding their preferences concerning the other options.

Interestingly, well-sharing was not named by any stakeholder as a preferable mitigation option, but it emerged as highly preferred in end user survey 1. End users in survey 2, in turn, almost unanimously named deep tubewells as their most preferred option.

**Advantages and disadvantages of arsenic mitigation options**

Paralleling the above findings, stakeholders named the most advantages for rural piped water supply (Table 4) and few disadvantages (Table 5). They thought that a rural piped water supply offered some technical advantages, such as improved monitoring, but considered economic challenges of installing them as a drawback. Stakeholders also mentioned many advantages of deep tubewells, but again consistent with the preference ratings, they mentioned several disadvantages, including concerns of groundwater depletion, limited technical feasibility and high cost.

End users perceived different aspects of the mitigation options as advantageous or disadvantageous compared to stakeholders. That the options provided arsenic-safe water was often described as a primary advantage of the options.

**Table 2** Study items and their assessment

Assessment items	Assessment questions	
	Stakeholders	End users
Preferences of arsenic mitigation options	<ul style="list-style-type: none"> <li>• Which arsenic mitigation option does your organization prefer most?</li> <li>• Which arsenic mitigation option is less preferable?</li> </ul>	<ul style="list-style-type: none"> <li>• <i>Survey 1</i>: Which is your most preferred arsenic-safe water option?</li> <li>• <i>Survey 2</i>: Which water do you prefer for drinking? (all water options were offered for choosing the most preferable one)</li> </ul>
Advantages of arsenic mitigation options	<ul style="list-style-type: none"> <li>• What are the advantages of this arsenic mitigation option?</li> </ul>	<ul style="list-style-type: none"> <li>• <i>Survey 1</i>: What are the advantages of using water from the [mitigation option]?</li> <li>• <i>Survey 2</i>: What are the advantages of collecting water from the deep tubewells?</li> </ul>
Disadvantages of arsenic mitigation options	<ul style="list-style-type: none"> <li>• What are the disadvantages of this arsenic mitigation option?</li> </ul>	<ul style="list-style-type: none"> <li>• <i>Survey 1</i>: What are the disadvantages of using water from the [mitigation option]?</li> <li>• <i>Survey 2</i>: What are the disadvantages of collecting water from the deep tubewells?</li> </ul>
Actual costs and end users' willingness to pay for installing or using arsenic mitigation options and testing of arsenic:		
	Actual costs	End users' willingness to pay
For installing option	Literature review	<ul style="list-style-type: none"> <li>• <i>Survey 1</i>: only for household filters and rainwater harvesting system</li> </ul> What would be the maximum and reasonable amount you would be willing to pay for a new household filter or installation of a rainwater harvesting system?
For using option/month	Literature review	<ul style="list-style-type: none"> <li>• <i>Survey 1</i>: For rural piped water supply, pond sand filters, community filters, dug wells: What would be the maximum/reasonable amount you would be willing to pay for water from [mitigation option] per month? For household filters: What would be the maximum/reasonable amount you would be willing to pay for a refill of the filter media?</li> </ul>
Water testing for arsenic	Literature review	<ul style="list-style-type: none"> <li>• <i>Survey 1</i>: for household filters, well-sharing</li> </ul> What would be the maximum/reasonable amount you would be willing to pay for an arsenic test of your water source?

Of further importance was water quality in terms of taste, temperature, color and smell. End users also appreciated that some of the mitigation options were effective to reduce iron levels, particularly rainwater harvesting. In turn, recurring themes in end users' reports of disadvantages were limited water availability (particularly for the

rural piped water supply), increased distance and effort to collect water (particularly for community options, including deep tubewells), cumbersome maintenance procedures (particularly for household arsenic removal filters) and social barriers of meeting people (particularly for community options).

**Table 3** Preferences of arsenic mitigation options

Stakeholders (N=22)		Stakeholders (N=22)		End users, study 1 (N=872)		End users, study 2 (N=396)	
Most preferred	f(%)	Less preferred	f(%)	Most preferred	f(%)	Most preferred for drinking	f(%)
• Rural piped water supply	6 (27.3)	• Deep tubewells	6 (27.3)	• Well-sharing	182 (20.9)	• Deep tubewells	298 (75.3)
• Deep tubewells	5 (22.7)	• Arsenic removal filters	5 (22.7)	• Household arsenic removal	130 (14.9)	• Well-sharing	3 (0.8)
• Pond sand filters	3 (13.6)	• Pond sand filters	4 (18.2)	• Community arsenic removal	117 (13.4)	• Dug wells	1 (0.3)
• Rainwater harvesting	3 (13.6)	• Rainwater harvesting	4 (18.2)	• Rural piped water supply	112 (12.8)	• Pond/river water (untreated)	3 (0.8)
• Dug wells	2 (9.1)	• Dug wells	1 (4.5)	• Pond sand filters	106 (12.2)	• Untested wells	2 (0.5)
• Arsenic removal filters	1 (4.5)	• Rural piped water supply	1 (4.5)	• Rainwater harvesting	104 (11.9)	• As. contaminated wells	89 (22.5)
		• Sodis	1 (4.5)	• Dug wells	81 (9.3)		
				• Deep tubewells	37 (4.2)		
				• Bottled water	3 (0.3)		

Sodis solar water disinfection

**Table 4** Advantages of arsenic mitigation options

Stakeholders	<i>f</i> (%)	End users	<i>f</i> (%)
<b>Rural piped water supply<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=125)</b>			
• People are willing to pay	2 (9.1)	• Arsenic-safe	99 (79.2)
• Monitoring of water quality is far easier	1 (4.5)	• No/less iron	86 (68.8)
• Long-term option from surface water	1 (4.5)	• Taste/smell/color/temperature is good	59 (47.2)
• Less costly than deep tubewells	1 (4.5)	• Good water quality (unspecific)	49 (39.2)
• Modernization	1 (4.5)	• No/less illness	17 (13.6)
		• Good for cooking	11 (8.8)
		• Other	18 (14.4)
<b>Deep tubewells<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=396)</b>			
• Most sustainable (most socially accepted)	2 (9.1)	• Taste is good	324 (81.8)
• Easy use and maintenance (same behavior as STWs)	2 (9.1)	• Temperature is good	303 (76.5)
• Also preferred by GoB (although against policy)	1 (4.5)	• Nice to meet and see people	60 (15.2)
		• Not effortful and time-consuming	36 (9.1)
		• Not costly	6 (1.5)
		• Other good water qualities	30 (7.6)
<b>Pond sand filters<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=124)</b>			
• Feasible in the coastal area	1 (4.5)	• Arsenic-safe	85 (68.5)
		• No/less iron	54 (43.5)
		• Taste/smell/color/temperature is good	47 (37.9)
		• No/less illness	45 (36.3)
		• Good water quality (unspecific)	39 (31.5)
		• Good for cooking	11 (8.9)
		• Other	2 (1.6)
<b>Rainwater harvesting<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=123)</b>			
• Main safe water option for the coastal regions	1 (4.5)	• Arsenic-safe	112 (91.1)
• There's enough rain in Bangladesh	1 (4.5)	• No/less iron	111 (90.2)
		• Taste/smell/color/temperature is good	51 (41.5)
		• Good water quality (unspecific)	38 (30.9)
		• No/less illness	17 (13.8)
		• Good for cooking	3 (2.44)
		• Other	5 (4.07)
		• No advantage	1 (0.8)
<b>Dug wells<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=124)</b>			
• Have been used in Bangladeshi culture for years	1 (4.5)	• Arsenic-safe	84 (67.7)
• Require less space	1 (4.5)	• No/less iron	57 (46)
• Maintenance is easy	1 (4.5)	• No/less illness	57 (46)
• Very sustainable	1 (4.5)	• Taste/smell/color/temperature is good	46 (37.1)
		• Good water quality (unspecific)	36 (29)
		• Good for cooking	5 (4)
		• Other	8 (6.5)
		• No advantage	4 (3.2)
<b>Arsenic removal filters<sup>a</sup> (stakeholders <i>N</i>=22)</b>		<b>Household arsenic removal filters<sup>a</sup> (end users <i>N</i>=126)</b>	
• For emergency response	2 (9.1)	• Arsenic-safe	94 (74.6)
		• No/less iron	83 (65.9)
		• Taste/smell/color/temperature is good	78 (61.9)
		• Good water quality (unspecific)	47 (37.3)
		• No/less illness	23 (18.3)
		• Good for cooking	4 (3.2)
		• Other	10 (7.9)

**Table 4** (continued)

Stakeholders	<i>f</i> (%)	End users	<i>f</i> (%)
		Community arsenic removal filters <sup>a</sup> (end users <i>N</i> =125)	
		• Arsenic-safe	99 (79.2)
		• No/less iron	70 (56)
		• No/less illness	52 (41.6)
		• Taste/smell/color/temperature is good	50 (40)
		• Good water quality (unspecific)	50 (40)
		• Other	1 (0.8)
Well-sharing <sup>a</sup> (end users <i>N</i> =125)		• Arsenic-safe	88 (70.4)
		• Taste/smell/color/temperature is good	70 (56)
		• No/less iron	60 (48)
		• No/less illness	32 (25.6)
		• Good water quality (unspecific)	26 (20.8)
		• Good for cooking	11 (8.8)
		• Other	10 (8)
		• No advantage	3 (2.4)
Sodis <sup>a</sup> (stakeholders <i>N</i> =22)			
• May be feasible in coastal area	1 (4.5)		

GoB Government of Bangladesh, Sodis solar water disinfection

<sup>a</sup> Multiple responses

Actual costs and end users' willingness to pay for installing or using arsenic mitigation options and testing of arsenic

#### *Willingness to pay (WTP) for installing arsenic mitigation options*

All interviewees were willing to pay for having a new household filter (Table 6). Nearly two-thirds (63.5 %) were willing to pay a maximum of BDT 500 to 2,000 (US\$6.50 to 26.10), and more than half (54.8 %) thought that BDT 500 to 1,100 (US\$6.50 to 14.30) was a reasonable price. Interestingly, the WTP for Alcan filters was much higher than for Sono and Read-F filters. Relative to the subsidized costs, nearly all respondents found the lower bounds of the subsidized costs reasonable to pay, while only 5.6 % were willing to pay the highest subsidized cost of BDT 1,100 (US\$14.30) for purchasing a filter.

Less than two-thirds (61 %) of the respondents with access to rainwater harvesting were willing to pay a maximum of BDT 1,000 to 3,000 (US\$13 to 39.10) for installing this option. Relative to the subsidized installation costs of BDT 656 to 1,640 (US\$21.40 to 8.60), nearly two-thirds (62.6 %) of the participants reported their WTP this amount as a maximum, while around half of them (48.8 %) found this price reasonable.

#### *WTP for using arsenic mitigation options*

All study participants with access to a rural piped water supply were willing to pay for using this option. Nearly all of them (87.2 %) were willing to pay a maximum amount of BDT 50 to 500 (US\$0.65 to 6.50), and most of them (79.2 %) found paying BDT 50 to 100 (US\$0.65 to 1.30) reasonable. Overall, more than one-third (39.2 %) of the respondents were willing to pay the estimated monthly cost for using piped water of BDT 87 (US\$1.13) as a maximum, while 13.6 % even found this a reasonable price.

Most households with access to *pond sand filters* (75.6 %) were willing to pay a maximum of BDT 20 to 200 (US\$0.26 to 2.60) per month. They found BDT 20 to 100 (US\$0.26 to 1.30) a reasonable charge. Both of these amounts were slightly more than the monthly estimated using cost of BDT 17 (US\$0.20). A total of 8.1 % participants were not willing to pay for usage at all.

Similarly, 9 % of the respondents related to dug wells did not want to pay for monthly usage. Around half (51.2 %) were willing to pay a maximum of BDT 40 to 500 (US\$0.52 to 6.50) and slightly more than half (54.5 %) reported BDT 20 to 100 (US\$0.26 to 1.30) as a reasonable monthly fee. Approximately one-third (34.7 %) of respondents were willing to pay the estimated monthly using cost of BDT 51 (US\$0.70) as maximum, and 13.7 % found this a reasonable fee.

Nearly two-thirds (62.4 %) of the surveyed households who had access to community arsenic removal filters were



**Table 5** Disadvantages of arsenic mitigation options

Stakeholders	<i>f</i> (%)	End users	<i>f</i> (%)
<b>Rural piped water supply<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=125)</b>			
• Not always feasible (economically/technically)	3 (13.6)	• Unavailability of sufficient water	52 (41.6)
• Maintenance (salary of caretaker)	1 (4.5)	• Economic problem	37 (29.6)
• No willingness to pay (no concept of water cost)	1 (4.5)	• Dissatisfaction with use/maintenance	36 (28.8)
		• Distance/effort/time	22 (17.6)
		• Water quality concerns	12 (9.6)
		• Difficult social situations	3 (2.4)
		• Taste/smell/color/temperature	2 (1.6)
		• No disadvantage	35 (28)
<b>Deep tubewells<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=396)</b>			
• Decline of groundwater table	3 (13.6)	• Distance/effort/time	273 (68.9)
• Limited technical feasibility (e.g. Northeast region)	2 (9.1)	• Bad to meet and see people	257 (64.9)
• High cost	2 (9.1)	• Taste/smell/color/temperature	51 (12.9)
• Can be contaminated from shallow aquifers	2 (9.1)	• Restriction to collect	37 (9.3)
• Manganese contamination	1 (4.5)	• Economic problem	13 (3.3)
• Often not deep enough	1 (4.5)	• Other water qualities concern	55 (13.9)
• Outdated drilling techniques are used	1 (4.5)		
• Salinity	1 (4.5)		
<b>Pond sand filters<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=124)</b>			
• Microbial contamination	2 (9.1)	• Distance/effort/time	82 (66.1)
• Maintenance	1 (4.5)	• Water quality concerns	18 (14.5)
• People prefer cheaper and simpler solutions	1 (4.5)	• Difficult social situations	16 (12.9)
• Not known to rural people	1 (4.5)	• Taste/smell/color/temperature	10 (8.1)
• Not preferred by rural people	1 (4.5)	• Unavailability of sufficient water	5 (4)
		• Dissatisfaction with use/maintenance	3 (2.4)
		• Economic problem	2 (1.6)
		• Other	2 (1.6)
		• No disadvantage	22 (17.7)
<b>Rainwater harvesting<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=123)</b>			
• Limited feasibility (little rain)	2 (9.1)	• Dissatisfaction with use/maintenance	33 (26.8)
• Not very common in Bangladesh	1 (4.5)	• Unavailability of sufficient water	29 (23.6)
• Not known to rural people	1 (4.5)	• Distance/effort/time	20 (16.3)
• Only one family can use it	1 (4.5)	• Difficult social situations	16 (13)
• Not preferred by rural people	1 (4.5)	• Water quality concerns	12 (9.8)
		• Taste/smell/color/temperature	11 (8.9)
		• Economic problem	6 (4.9)
		• No disadvantage	38 (30.9)
<b>Dug wells<sup>a</sup> (stakeholders <i>N</i>=22 and end users <i>N</i>=124)</b>			
• Often contaminated with arsenic	1 (4.5)	• Distance/effort/time	69 (55.6)
		• Taste/smell/color/temperature	44 (35.5)
		• Water quality concerns	28 (22.6)
		• Difficult social situations	16 (12.9)
		• Unavailability of sufficient water	12 (9.7)
		• Economic problem	5 (4)
		• Dissatisfaction with use/maintenance	2 (1.6)
		• Other	4 (3.2)
		• No disadvantage	10 (8.1)
<b>Arsenic removal filters<sup>a</sup> (stakeholders <i>N</i>=22)</b>			
• Not sustainable	3 (13.6)	<b>Household arsenic removal filters<sup>a</sup> (end users <i>N</i>=126)</b>	
		• Dissatisfaction with use/maintenance	52 (41.3)

**Table 5** (continued)

Stakeholders	<i>f</i> (%)	End users	<i>f</i> (%)
• Not compliant with GoB policy	1 (4.5)	• Distance/effort/time	44 (34.9)
• High cost	1 (4.5)	• Economic problem	14 (11.1)
• Only emergency solution (symptomatic)	1 (4.5)	• Taste/smell/color/temperature	10 (7.9)
• Maintenance (psych. & material unavailable)	1 (4.5)	• Unavailability of sufficient water	5 (4)
		• Water quality concerns	2 (1.6)
		• No disadvantage	38 (30.2)
		Community arsenic removal filters <sup>a</sup> (end users <i>N</i> =125)	
		• Distance/effort/time	76 (60.8)
		• Economic problem	30 (24)
		• Unavailability of sufficient water	18 (14.4)
		• Taste/smell/color/temperature	12 (9.6)
		• Difficult social situations	12 (9.6)
		• Water quality concerns	8 (6.4)
		• Dissatisfaction with use/maintenance	4 (3.2)
		• Other	2 (1.6)
		• No disadvantage	35 (28)
Well-sharing <sup>a</sup> (end users <i>N</i> =125)		• Distance/effort/time	80 (64)
		• Difficult social situations	48 (38.4)
		• Water quality concerns	16 (12.8)
		• Taste/smell/color/temperature	6 (4.8)
		• Unavailability of sufficient water	4 (3.2)
		• Other	1 (0.8)
		• No disadvantage	8 (6.4)
Sodis <sup>a</sup> (stakeholders <i>N</i> =22)			
• Incompatible with people's habits (too laborious)	1 (4.5)		

GoB Government of Bangladesh, Sodis solar water disinfection

<sup>a</sup> Multiple responses

willing to pay a maximum of BDT 20 to 300 (US\$0.26 to 3.90). Most of them (84 %) considered BDT 10 to 100 (US\$0.13 to 1.30) a reasonable charge for monthly usage, while 6.4 % did not want to pay anything at all. Overall, 10.4 % of respondents were willing to pay the estimated monthly BDT 77 (US\$1) as a maximum, while only one respondent found this a reasonable price.

Two-thirds (66.7 %) of participants with household arsenic removal filters were willing to pay BDT 17 to 100 (US\$0.22 to 1.30) as a maximum fee. More than half (54.4 %) found this a reasonable price. However, only one respondent wanted to pay the estimated lowest monthly usage charge of BDT 167 (US\$2.20).

#### WTP for arsenic testing

Regarding willingness to pay for arsenic testing, around half (52.4 %) of the respondents with household filters were willing to pay a maximum of BDT 50 to 100 (US\$0.70 to 1.30). A

large majority (73.8 %) found BDT 20 to 100 (US\$0.30 to 1.30) a reasonable price. In turn, 12 % of households with access to well-sharing were not willing to pay for well testing. Half (50.4 %) of the respondents with access to well-sharing were willing to pay a maximum of BDT 25 to 100 (US\$0.33 to 1.30) and two-thirds (68 %) considered BDT 20 to 100 (US\$0.3 to 1.30) a reasonable fee. Regarding the subsidized price of BDT 50 (US\$0.70) per test, only 41.6 % of respondents were willing to pay this price.

#### Discussion

The present study investigated stakeholders' and end users' preferences concerning arsenic mitigation options in Bangladesh. For this purpose, 22 qualitative stakeholder interviews and two surveys with 1,268 households living in arsenic-affected areas were conducted. These empirical investigations

**Table 6** Actual costs and end users' willingness to pay for installing or using arsenic mitigation options and testing of arsenic in Bangladeshi Taka (BDT)

	Actual costs <sup>1</sup>		End users' willingness to pay					
	Actual	Subsidized	Maximum price			Reasonable price		
			Median (>0)	Min.	Max.	Median (>0)	Min.	Max.
Installing option cost per household <sup>1,6</sup>								
● Household arsenic removal filters	2,700–5,500 <sup>c</sup>	270–11,00 <sup>3</sup>	500	150	>2,000	500	100	>1,100
Sono ( <i>n</i> =60)	2,700 <sup>c</sup>	270–5,40 <sup>3</sup>	475	150	>1,000	388	0	>700
Alcan ( <i>n</i> =64)	3,500 <sup>c</sup>	350–7,00 <sup>3</sup>	700	200	>1,200	500	100	>1,000
Read-F ( <i>n</i> =2)	5,500 <sup>c</sup>	550–1,100 <sup>3</sup>	1,500	1,000	2,000	800	500	1,100
● Rainwater harvesting	6,558 <sup>a</sup>	656–1,640 <sup>2</sup>	1,000	0	>3,000	500	0	>3,000
Using option per month per household <sup>1</sup>								
● Rural piped water supply	87 <sup>a</sup>	–	50	10	500	50	10	>100
● Pond sand filters	17 <sup>a</sup>	–	20	0	>200	20	0	>100
● Dug wells	51 <sup>a</sup>	–	40	0	>500	20	0	>100
● Community arsenic removal filters	77 <sup>d</sup>	–	20	0	300	10	0	100
● Household arsenic removal filters	167–490 <sup>4</sup>	–	17	2	>100	17	2	100
Sono ( <i>n</i> =60)	450 <sup>4</sup>	–	17	3	>83	17	3	>67
Alcan ( <i>n</i> =64)	490 <sup>4</sup>	–	17	2	>100	17	2	100
Read-F ( <i>n</i> =2)	167 <sup>4</sup>	–	3	3	3	3	2	3
● Rainwater harvesting <sup>5</sup>	16 <sup>a</sup>	–	33.3	3	833	–	–	–
● Well-sharing <sup>5</sup>	–	–	8.3	1	50	–	–	–
● Deep tubewells <sup>5</sup>	6 <sup>a</sup>	–	15	10	20	–	–	–
Water testing for arsenic per test <sup>1</sup>								
● Household filters	153 <sup>f</sup> or 767 <sup>h,7</sup>	<50 <sup>g</sup>	50	0	>100	20	0	>100
● Well-sharing			25	0	>100	20	0	>100

US\$1=76.70 BDT (currency converted on 28 April 2013 from <http://www.oanda.com/currency/converter/>)

<sup>1</sup> Calculations were computed by the authors by consulting the following documents: <sup>a</sup> UNICEF (2011); <sup>b</sup> PSU and LGD (2011); <sup>c</sup> UNICEF et al. (2010); <sup>d</sup> PAC and Pathways (2009); <sup>e</sup> Johnston et al. (2010); <sup>f</sup> van Geen et al. (2013); <sup>g</sup> BBS and UNICEF (2011) and <sup>h</sup> UNICEF 2000

<sup>2</sup> Calculation based on the national water supply cost-sharing strategy of 75–90 % discount<sup>b</sup>

<sup>3</sup> On the DART project contribution scheme, 10–20 % of the actual cost for household filters and 3–6 % for community filters<sup>d,e</sup>

<sup>4</sup> Changing filter media: community filters: 23,010 BDT (every 6 months)<sup>c,c</sup>, Sono: need to replace whole unit (every 6 months)<sup>c,d</sup>, Alcan: 2,940 BDT (every 6 months)<sup>c,d</sup>, Read-F: 5,000 BDT (every 30 months)<sup>c,d</sup>

<sup>5</sup> End users paid for this option per month

<sup>6</sup> Installation of the remaining six options was not collected (for details: please see the Methods section of the study along with Table 2)

<sup>7</sup> Private laboratories can charge this amount per arsenic testing analysis

revealed that stakeholders and end users converge in their preferences concerning the rural piped water supply and deep tubewells, whereas well-sharing was most preferred by end users but not to the same extent by stakeholders. Pond sand filters, rainwater harvesting and arsenic removal options overall received only moderate support by stakeholders and end users. Finally, dug wells were the least preferred by both stakeholders and end users. Details about the preferences concerning the different options are discussed below.

**Most preferred: options for sustainable mitigation**

Of all arsenic mitigation options, stakeholders showed the greatest preference for a rural piped water supply, which

confirms previous findings (Ahmad et al. 2006; Hoque et al. 2004; Inauen et al. 2013a). They liked that it represents an improved water supply and allows for easy water quality monitoring. End users overall showed a moderate preference for this option. However, of households with access to this option, the great majority (90 %) preferred it most. This result is also reflected by its high user rates (Inauen et al. 2013a). Still one disadvantage mentioned by end users must be addressed: the unavailability of sufficient water sometimes. Rural piped water supply systems usually only provide water two times a day. One reason for this is to keep electricity costs at a minimum. Another is the unreliable availability of electricity in Bangladesh, particularly in rural areas. Solar energy may be an alternative to overcome the latter. Interestingly, even though one stakeholder

claimed otherwise, all end users showed some WTP for using piped water. Only 40 % were willing to pay the estimated cost of BDT 87 (US\$1.13) or more, however, which is consistent with previous findings (Ahmad et al. 2005; Inauen et al. 2013a). Still, people who would like to contribute lower amounts may do so by sharing a stand post with other households. In fact, the findings of Inauen et al. (2013a) indicate that some people already do: Nearly all (97 %) of the users of the rural piped water supply were paying an average of BDT 62 (US\$0.81) for monthly use (Inauen et al. 2013a). Nevertheless, high initial costs and the technical complexity of this option remain major hurdles to be taken before the rural piped water supply can be implemented in a more widespread manner (Ahmad et al. 2005; Kabir and Howard 2007).

Deep tubewells were identified as the preferred option by almost as many stakeholders as the rural piped water supply, but the preference was not as unanimous. Some noted reservations were their high installation cost, regional technical feasibility and risk of deep aquifer pollution. The cost of deep tubewells is indeed high, but they are still considered a cost-effective option compared to other arsenic mitigation options (Ravenscroft et al. 2013; UNICEF et al. 2010). While the technical feasibility is not present in every area of Bangladesh (Burgess et al. 2010; Ravenscroft et al. 2013), the concern about groundwater depletion by drinking water consumption has received little scientific support, provided it is not used for irrigation (Harvey et al. 2002; Radloff et al. 2011; Burgess et al. 2010; Ravenscroft et al. 2013). Proponents of deep tubewells preferred them mostly for their sustainability, easy use and maintenance, which is consistent with previous findings (Kabir and Howard 2007; Rahman and Al-Muyeed 2009). End users clearly found deep tubewells the most preferred arsenic mitigation option, which corroborates findings from other studies (e.g., Ahmad et al. 2006; Inauen et al. 2013a; Mosler et al. 2010). They like the good water quality of deep tubewell water, especially the taste and temperature, and also the economic and easy maintenance benefits of this option. Regarding sharing of installation costs, people are charged only BDT 4,500 (US\$58.70) by the DPHE for installing a deep tubewell (DPHE 2013). Wealthier people generally provide most of the cost contribution, which is in line with Inauen et al. (2013a) who found that 80 % of the households did not contribute to installation costs. Major problems, however, were the distance and time to collect water, which have also been identified by other studies (e.g., Mosler et al. 2010; Shafiquzzaman et al. 2009). This problem can be solved by reducing the distance to the wells (Mosler et al. 2010) or by using commitment-enhancing behavior-change strategies to promote the use of existing wells (Inauen and Mosler 2013; Inauen et al. 2013c).

Well-sharing was the most preferred mitigation option in the first end user study. This is consistent with the findings of Ahmed et al. (2006) and van Geen et al. (2002) that this option

is very popular among Bangladeshi people. Among the participants related to this option, nearly all (87.1 %) preferred it the most, and even 9 % of households with primary access to other options preferred it. The major advantages named were the good taste, smell, color and temperature of the water and that the water contained no or less iron. In line with previous research (Hoque et al. 2004; Inauen et al. 2013a; van Geen et al. 2002), end users also identified two impediments to using this option: large distances, resulting in effort and time to collect water, and difficult social situations. Both of these problems seem to be more pronounced for well-sharing than for other options. The difficult social situations refer to the fact that well-sharing may not always be acceptable culturally, e.g., because of *purdah* (religious barriers), which does not permit women go to outside their homes to collect water (Hoque et al. 2004; Mosler et al. 2010). Mosler et al. (2010) suggest having special opening hours for women to collect water. Furthermore, the responses indicated that for some households it is considered shameful to collect water from other people's houses. Both the distance and social problems may be overcome by installing wells with multiple hand pumps to people's homesteads.

Moderately preferred: emergency options and solutions for the coastal regions

Stakeholders rated household and community arsenic removal options as their least preferable option. Reasons named were their low sustainability due to problems with maintenance, which confirms the findings of Kabir and Howard (2007). A further problem is their high cost, which replicates the findings of Johnston et al. (2010). Altogether, stakeholders only recommended them as emergency options, i.e., for highly contaminated areas where other options are hardly feasible. For end users, in contrast, household filters were the second most preferred mitigation option. However, this result may be somewhat biased because of the high refusal rate in the household filter group (Inauen et al. 2013a). In our sample, end users with household filters were very satisfied with water quality (e.g., less arsenic and iron, good taste). Still, end users perceived two major problems for using filters: dissatisfaction with the use and maintenance as well as effort and time. This result is in line with the findings of other studies, e.g., Choudhury (2010), Johnston et al. (2010) and Shafiquzzaman et al. (2009). Regarding WTP for having a new household filter, all households were willing to pay some money for it, but only a few households were willing to pay the required amount for maintaining or buying a household filter.

A community filter was the third rated option by the end users. Most end users liked the water quality. In turn, end users were concerned with the long distances, effort and time to collect water, along with economic difficulties, unavailability of sufficient water and difficult social

situations. With regard to WTP for using this option, the majority were willing to pay a maximum of BDT 20 (US\$0.26), which again does not match the actual monthly usage charge of BDT 77 (US\$1).

A pond sand filter was preferred by as many stakeholders as opponents, while it was preferred little by end users. Some end users liked the water quality, but microbial contamination was identified as the major problem of this option by the stakeholders. This is consistent with the findings of Alam and Rahman (2010) that 77 % of pond sand filters suffered from this problem. One major water quality concern for end users was dissatisfaction with the taste, smell, color and temperature of the water from pond sand filters. However, the most severe difficulty for them was the great distances and related effort and time to collect water. This is in line with the findings of Harun and Kabir (2013), who also found long waiting time and walking distance as the major problems to collecting water from pond sand filters. To mitigate this, the villagers may consider recruiting a van driver for collecting and supplying water for them from the pond sand filters for a monthly fee. However, WTP results suggest that a majority of the end users had low WTP for water from pond sand filters. It is important to note that no end users without access to pond sand filters rated this option, which indicates that many people do not know this option. This is probably due to the fact that pond sand filters are mostly installed in the coastal areas of Bangladesh where groundwater is saline and therefore not feasible for use. For the said regions, they may be recommended for further installation (e.g., Harun and Kabir 2013), but it is a prerequisite to accompany their installation with evidence-based behavior-change interventions (Inauen and Mosler 2013; Inauen et al. 2013a, c, for suggestions).

Rainwater harvesting was preferred by as many stakeholders as it was opposed by, while it was preferred by a medium number of end users. Interestingly, one-third of the end users who currently used rainwater harvesting preferred other options, perhaps because their rainwater harvesters were broken or out of order (Kabir and Howard 2007). According to the end users, this option provides good quality water, but some mention dissatisfaction with the water, possibly due to microbial contamination (Alam and Rahman 2010). More than two-thirds of end users found several disadvantages of this option, including dissatisfaction with the use or maintenance and the unavailability of sufficient water. Stakeholders also identified the problem of limited feasibility owing to little rain. Furthermore, they mentioned that this option is not known to the rural people. Similar to pond sand filters, stakeholders suggested rainwater harvesting for the coastal regions, and this confirms the findings of Harun and Kabir (2013). Nearly all end users showed some WTP for installing this option. However, less

than two-thirds were willing to pay even the subsidized cost of BDT 1,640 (US\$21.40).

#### Least preferred: dug wells

Only a few stakeholders named *dug wells* as their preferred option. Some stakeholders considered mentioned advantages of dug wells, including small space requirements for installation, easy maintenance and their belonging to traditional Bangladeshi culture. One major problem they identified was that dug wells often face microbial contamination (Alam and Rahman 2010, 2011; Howard et al. 2006). Similar to the stakeholders, end users rated dug wells as the least preferred option, which is also reflected by low user rates (Inauen et al. 2013a). It is also notable that only 60 % of end users with access to this option actually preferred it. End users mentioned very low satisfaction with the water quality. For instance, the water's taste, smell, color and temperature were rated very low, which is in line with the previous research (Alam and Rahman 2011; Inauen et al. 2013a). From an end users' perspective, the major problem related to use of this option was distance, effort and time along with some other problems, such as difficult social situations and unavailability of sufficient water. End users had a medium level of WTP for monthly usage of dug wells. Most of them were not willing to pay the estimated usage cost of BDT 51 (US\$0.70) per month. Overall, the available research on dug wells indicates that they are neither recommendable from a public health point of view nor are they preferred by stakeholders or end users.

#### Strengths and limitations of the study

A strength of the present study is that so far no study has given attention to both stakeholders' and end users' preferences simultaneously. Taking into account both perspectives allows drawing more comprehensive recommendations for designing and implementing more appropriate arsenic mitigation strategies. The present study also has some limitations, however. Some important stakeholders who have been playing a vital role in arsenic mitigation in Bangladesh were not included in this analysis. Future studies should plan for a longer interview phase so that all important stakeholders can be included. Although overall refusal was low, another shortcoming is the high survey refusal rate (approximately 30 %) of respondents with household arsenic removal filters. This may have caused some positive bias in the result for this option (Inauen et al. 2013a). It will therefore be helpful to validate these results with further studies with more representative samples of household filter owners. Furthermore, our results may be positively biased for deep tubewell preference because of

over-representation compared to other mitigation options. A further limitation concerns the assessment questions that were used in the two household surveys. In particular, the question asking for the most preferred mitigation option was measured differently in two surveys. Therefore, the results of the two studies are not fully comparable. Similarly, the preference ratings of mitigation options of stakeholders and end users are not fully comparable. This is inherent in their roles as experts and users. Stakeholders were experts in the field of arsenic mitigation; therefore, they knew all the options. For the end users, however, it was likely that they only knew the options installed in their living areas. Finally, the willingness to pay measures of the study were rather straightforward. Replicating the results of the present study with quantitative methods is therefore recommended.

## Conclusion

This study provided insights into stakeholders' and end users' preferences concerning the eight most implemented arsenic mitigation options in Bangladesh. The study revealed that the overall most preferred options by stakeholders and end users are deep tubewells, well-sharing and a rural piped water supply. To advance arsenic mitigation, it is vital to prioritize the installation of the most preferred options rather than the least preferred. For the poorly preferred options (dug wells, pond sand filters and rainwater harvesters), further technological improvements are required, for which the above results give some indications. Furthermore, it is strongly recommended to apply theory- and evidence-based behavior-change strategies alongside the implementation of new mitigation options in order to increase people's use and maintenance of the mitigation options (Inauen and Mosler 2013). Most importantly, collaboration among all involved stakeholders and taking into account end users' preferences are urgently needed to maximize the success of arsenic mitigation efforts in Bangladesh.

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